

# City of St. Augustine Beach Annual Budget For 2013-2014



## **CITY OF ST. AUGUSTINE BEACH**

## **CITY OFFICIALS**



#### <u>Mayor</u>

S. Gary Snodgrass

### Vice Mayor

Rich O'Brien

### **Commission Members**

Sylvester "Brud" Helhoski

Andrea Samuels

Undine Pawlowski

### City Manager

Max Royle

### **City Attorney**

Douglas N. Burnett

### **Department Heads**

Police Chief Finance Director Building Official Public Works Director Deputy City Clerk Robert Hardwick Melissa Burns Gary Larson Joseph Howell Catherine Benson

## FISCAL YEAR 2014 BUDGET

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## FACT SHEET

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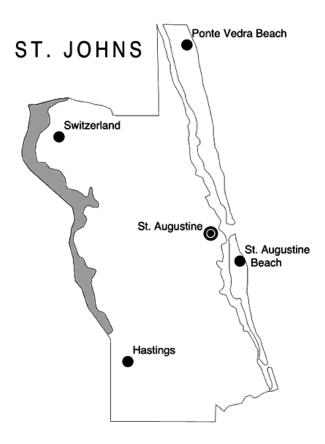
Date of Incorporation:

Form of Government:

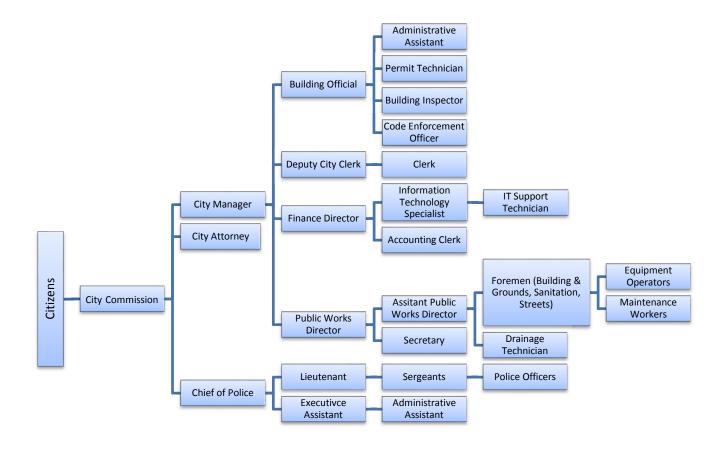
Size:

Commission/ City Manager 2.5 square miles

Current Population: 6,351



# **City of St. Augustine Beach Organizational Chart**



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#### **ORDINANCE 13-11**

AN ORDINANCE OF THE CITY OF ST. AUGUSTINE BEACH, FLORIDA, PROVIDING FOR THE LEVY AND COLLECTION OF AN AD VALOREM PROPERTY TAX OF 2.3992 DOLLARS FOR EVERY ONE THOUSAND AND NO/100THS (\$1,000.00) DOLLARS OF ASSESSED **PROPERTY VALUE (WHICH IS EQUIVALENT TO 2.3992 MILLS) FOR** THE FISCAL YEAR 2013-2014 TO BE USED FOR GENERAL PURPOSES: PROVIDING FOR THE LEVY AND COLLECTION OF AN ADDITIONAL VALOREM PROPERTY TAX OF AD \$0.0800 **DOLLARS FOR EVERY ONE THOUSAND AND NO/100THS (\$1,000.00)** ASSESSED PROPERTY DOLLARS OF VALUE (WHICH IS EQUIVALENT TO 0.0800 MILLS) FOR THE FISCAL YEAR 2013-2014 TO BE USED FOR THE CITY'S DEBT SERVICE FOR REPAYMENT OF ACQUISITION THE OF THE MARATEA **PROPERTY:** AND **PROVIDING AN EFFECTIVE DATE.** 

BE IT ORDAINED BY THE CITY COMMISSION OF THE CITY OF ST. AUGUSTINE BEACH, FLORIDA.

**SECTION 1.** That the millage rate of the City of St. Augustine Beach, Florida, to be levied shall be <u>2.3992</u> mills for general operating budget, for the fiscal year 2013-2014.

**SECTION 1.A.** That the additional millage rate of the City of St. Augustine Beach, Florida, to be levied shall be 0.0800 mills for repayment of debt service for the acquisition of the Maratea property for the fiscal year 2013-2014.

**SECTION 2.** The rolled-back rate is 2.5433 per thousand dollars. The decrease in property taxes adopted by the City stated as a percentage is 5.67 percent, which is the percent by which the millage rate to be levied decreases the rolled-back rate.

**SECTION 3.** That the City Manager of the City of St. Augustine Beach, Florida, be, and is hereby directed to appropriately notify and advise the property appraiser and tax collector of the County of St. Johns of such millage rate. Further, the City Manager is hereby directed to notify the Division of Ad Valorem Tax of the Department of Revenue by furnishing the proper statement of compliance, together with a copy of this ordinance, a copy of the certification of value, and a certified copy of the legal notice preceding the adoption of this Ordinance.

**<u>SECTION 4.</u>** This Ordinance shall take effect upon its passage.

<u>SECTION 5.</u> Should any portion or part of this ordinance be judged invalid by a court of competent jurisdiction, the remaining language of this ordinance shall survive in full force so as

to carry out the spirit and intent of this ordinance.

PASSED by the City Commission of the City of St. Augustine Beach upon final reading.

**CITY OF ST. AUGUSTINE BEACH** 

any Snorlgrase By:

Mayor - Commissioner

ATTEST: **Čity** Manager

First Reading: \_\_September 9, 2013\_

Second Reading: \_\_September 23, 2013\_

AN ORDINANCE OF THE CITY OF ST. AUGUSTINE BEACH, FLORIDA, RATIFYING, APPROVING AND ADOPTING THE ANNUAL BUDGET OR BUDGET ESTIMATES OF REVENUES AND EXPENDITURES FOR THE CITY OF ST. AUGUSTINE BEACH, FLORIDA, FOR THE FISCAL YEAR BEGINNING OCTOBER 1, 2013 AND ENDING SEPTEMBER 30, 2014; PRESCRIBING TIME FOR TAKING EFFECT.

BE IT ORDAINED BY THE CITY COMMISSION OF ST. AUGUSTINE BEACH, FLORIDA:

SECTION 1. That the annual budget estimates of revenues and expenditures of the City of St. Augustine Beach, Florida, for the fiscal year A.D. 2013-2014 as prepared, amended and submitted to the City Commission of the City of St. Augustine Beach, Florida, by the City Manager, as considered and acted upon by said City Commission, under and by authority of the Charter of said City and the Laws of Florida, are hereby ratified approved and adopted by the City Commission and the amounts of money set forth therein are hereby appropriated.

**SECTION 2.** That said budget of revenues and expenditures adopted for the ensuing fiscal year, A.D. 2013-2014, be spread in full upon the minutes of the City Commission.

**SECTION 3.** The said budget may be amended from time to time during the Fiscal Year, A.D. 2013-2014 by the City Commission by Resolution.

**<u>SECTION 4.</u>** This Ordinance shall take effect upon its passage.

PASSED by the City Commission of the City of St. Augustine Beach upon final reading.

CITY OF ST. AUGUSTINE BEACH BY: A. Jany Snorgasse BY:

Mayor - Commissioner

ATTEST ity Manager

 First Reading:
 September 9, 2013

 Second Reading:
 September 23, 2013

# INTRODUCTION

#### **INTRODUCTION**

#### Appropriated Fund Types and Basis of Budgeting

**Definition of "Fund":** - A fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related labilities and residual equities or balances, and changes therein, that are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. The City has two major funds: General and Road and Bridge with the addition of three minor funds: Capital Projects, Debt Service and Land Acquisition.

#### Governmental Type Fund:

General Fund – The General Fund is the chief operating fund of the City. It is used to account for all financial resources, except those required to be accounted for in another fund. Resources include taxes, franchise fees, state and local shared revenues, grants, licenses and permit fees, fines and forfeitures, charges for services, and miscellaneous revenues such as interest. Services provided by the General Fund are general government (City Commission, City Manager, Finance and Administration, Comprehensive Planning and Other Governmental Services), protective services (law enforcement, building and zoning), Garbage/Solid Waste, Economic Environment, Human Services, and Culture and Recreation.

Road & Bridge Fund – The Road & Bridge Fund is the operating fund for the roads and streets function of the City. This function includes drainage maintenance/improvements, road paving, and landscaping of public properties, etc. This fund is used to account for the financial resources, such as the Local Option Gas Tax, required to be accounted for in a separate fund.

Budgets for the governmental type funds are prepared on the modified accrual basis. Generally, revenues are recognized as soon as they are both measurable and available and expenditures are recognized when a liability is incurred. This basis is also used to report the governmental funds activity in the City's audited financial statements.

Revenues which are considered to be susceptible to accrual include taxes, franchise fees, major state shared revenues, business tax receipts, and interest earnings. Grants are accrued if they are both measurable and available. Permits, charges for services, fines and forfeitures, miscellaneous state shared revenues, and most other miscellaneous revenues are recorded when the cash is received as they are generally not measurable until that time.

Exceptions to recognizing expenditures when the related liability is incurred are expenditures related to compensated absences (accumulated vacation and sick pay), debt service expenditures, and any expenditures related to claims and judgments. These expenditures are recorded when the expenditures are due.

#### Budget Process

The City of St. Augustine Beach budget is adopted by ordinance in accordance with the City Code. The ordinance requires two public hearings and very specific advertising criteria in accordance with a State of Florida Statute known as the Truth In Millage law. State Statute requires the City Commission to make annual appropriations that shall not exceed the amount to be received from taxation or other revenue sources. The budget is developed on the modified

basis of accrual for each Governmental Fund with the exception of depreciation expense, which is not budgeted. The City's fiscal year begins October 1 and ends September 30<sup>th</sup>.

The budget process is a continuing process that involves the City Commission, City Manager, and department directors. After the year begins, monthly reports of budget versus actual revenues and expenditures are generated and reviewed. These reports are used by management to monitor spending and as a planning tool for the next year's budget.

Budget adjustments can be initiated from departments with a budget transfer form submitted to the Finance Department and approved by the City Manager. The City Manager is authorized by the City Code to approve transfers within particular departments of up to \$1,500 throughout the year. Any transfers above \$1,500 require the approval of the City Commission in the form of a budget resolution.

Mid-year the Finance Department prepares budget adjustments that are approved by a budget resolution. Adjustments can also be made within 60 days after year end in accordance with State Statute.

The budget is prepared on a line item basis, but budgetary compliance is maintained on the departmental level.

#### Capital Budget Process

Requests are submitted by department heads for necessary capital purchases and capital improvement projects to the Finance Director. Items that are considered capital purchases must cost more than \$1,000, and result in a fixed asset for the City. The requests include cost, description, and justification for the need, in addition to funding sources.

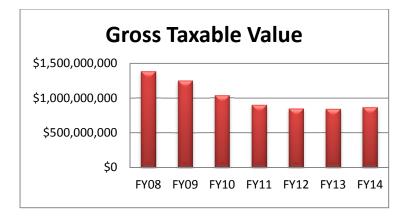
Capital items are added into the budget only after the recurring expenses are covered by current revenue streams to ensure that a balance budget is presented to the City Commission.

#### Revenue Sources and Trends

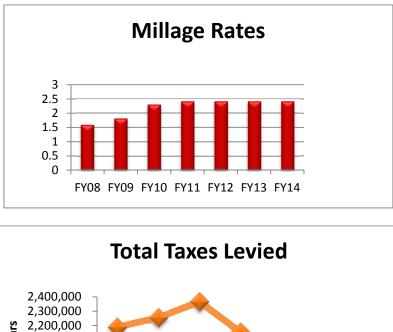
This section describes the sources, methods of budgeting, and trends for the City's revenues.

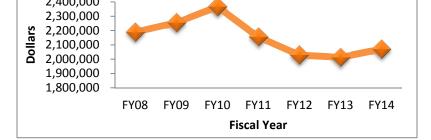
#### Ad Valorem Taxes: General Fund

The City's principal source of revenue is Ad Valorem Taxes, generally known as property taxes. These taxes along with the other sources of revenue are needed to meet the costs associated with providing the necessary services to its citizens. These taxes are based on the gross taxable value as certified by the St. Johns County Property Appraiser. This year, the City saw a very slight increase in its taxable value translating to a 2.8% increase to \$863,301,116 compared to \$839,126,178 from Fiscal Year 2013. While the slight increase in gross taxable value is a positive sign, since 2008 the City has still lost 37.5% of its gross taxable value, though the City's population has been increasing. The chart below illustrates the trend in property values since 2008.

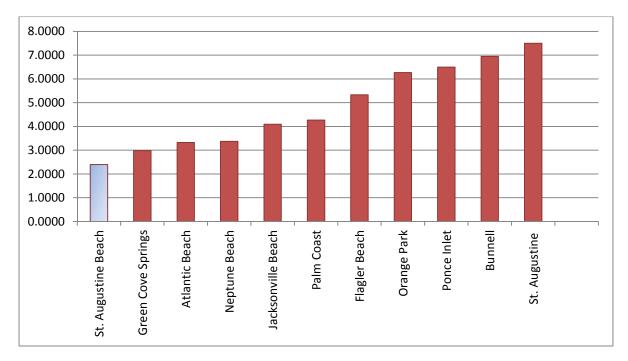


Previously, in order to meet the service needs of the citizens of St. Augustine Beach, the City Commission has had to raise the millage rates to compensate for the decline in property values along with the increase in costs associated with providing the services. However, for the fourth year in a row the City Commission chose to maintain the same millage rate as Fiscal Years 2011, 2012 and 2013.



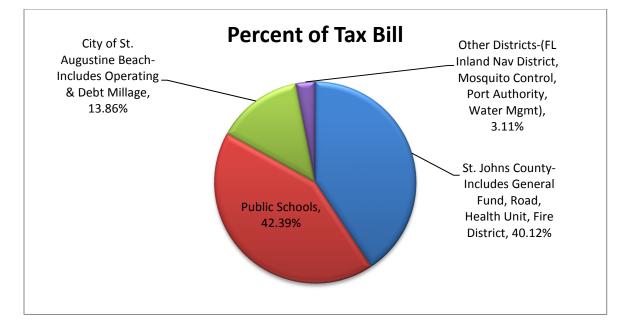


When preparing the budget, proposed millage rates for Fiscal Year 2014 from cities in close proximity to St. Augustine Beach were obtained. The chart below shows the proposed millage



rates of those cities as well as illustrating the millage rate for St. Augustine Beach is the lowest in the area.

Below is a breakdown of what portion of a property owner's tax bill goes where. The City of St. Augustine Beach represents approximately 13.09% of the total tax bill.



#### Budgeted Ad Valorem Taxes: General Fund

For Fiscal Year 2014, ad valorem taxes are budgeted at \$2,029,807 and are collected by the St. Johns County Tax Collector based on the application of the City's adopted millage rate to assessed property values. The City's millage rate is adopted each budget year based on knowledge of the gross taxable value as certified by the St. Johns County Property Appraiser.

Budgeting for ad valorem tax revenue is very precise. The adopted budget was calculated using 2.3992 mills and only including 98% of the total taxes levied. The bulk of the tax collections occur from November through March, as tax bills go out in November, and come due March 31<sup>st</sup>, with a sliding discount rate for early payment beginning in November. Ad valorem taxes are the most stable revenue source for governmental funds.

As mentioned above, the City of St. Augustine Beach has seen a slight increase in property values over last year, however, since 2008 overall property values have declined by 37.5%.

#### Ad Valorem Taxes: Debt Service Fund

In the 2008 primary election, the citizens of the City of St. Augustine Beach chose to have up to 0.5 mills levied in order to secure debt for the purchase of property for open space or recreational purposes. In July of 2009, the City of St. Augustine Beach purchased with revenue bonds 11.410 acres previously owned by the developers of the Maratea property. This land is between the Bermuda Run and Sea Colony subdivisions. The adopted millage is 0.0800 mills since the Commission voted to pay down the debt using the proceeds from the Florida Community Trust grant proceeds. This levy will produce \$67,080 to be used towards the debt service.

#### **Other Taxes:** General and Road & Bridge Funds

These taxes are budgeted at \$698,295 and include taxes on utilities, such as electric, propane, natural gas, telecommunication services, and business tax receipts (formerly known as occupational licenses). With the exception of business tax receipts and telecommunication services tax, the funds are collected from utility customers by utility providers and remitted to the City on a monthly basis. Utility service taxes are calculated as a percent of service cost. The telecommunication services tax is collected by the State of Florida, which in turn distributes the local government's share on a monthly basis, usually one month behind. Business tax receipts are required for anyone who has a business that is based in the City of St. Augustine Beach. Most of this revenue source is collected beginning August 1<sup>st</sup>, as these tax receipts expire on September 30<sup>th</sup> of each year. Budgeting for these revenues is mainly done by historical trends along with any information on rate or customer base changes. The last tax in the above indicated amount is the Local Option Gas Tax. It is remitted to the City by the State based on a formula of several variables. The tax is first collected at the pump on a cents-per-gallon basis, which varies from county to county. This revenue is budgeted based on an estimate provided by the State.

#### Intergovernmental Revenue: General and Road & Bridge Fund

The City receives revenue from the State of Florida and other government agencies. Revenue sharing is a source created by the Florida Revenue Sharing Act of 1972, whereby a portion of the monies collected by the State are returned to counties and local municipalities. The amount budgeted this year is \$150,737. These revenues fluctuate from year to year, and this amount is a slight increase over FY13. The City also receives from the State a portion of the ½ Cent Sales Tax. For FY14 the budgeted amount is \$446,345. This amount is 5.49% higher than last year's estimate. Both the State Revenue Sharing and ½ Cent Sales Tax revenue estimates are provided by the State of Florida.

Also included in intergovernmental revenue are grants. A summary of grant revenues budgeted in the General Fund are as follows:

Funding Source	Grant Title	Funding FY14
Justice Assistance Grant	Equipment and Software Updates	\$15,064
Tourist Development Council	Fireworks/Beach Blast Off 2014	\$50,000

A brief description of each of the grants is as follows:

Justice Assistance Grant – This will provide an all terrain vehicle for beach patrol purposes and upgrades to the evidence software systems.

Tourist Development Council – \$25,000 will fund the fireworks show held at the St. Johns County Pier, and another \$25,000 for the Beach Blast Off event itself which is now slated to be a two day event.

#### Franchise Fees: General Fund

The City receives franchise fees from the electric company, Florida Power & Light, and also TECO, a natural gas company. The amount budgeted for this revenue source is \$365,000. This revenue source was calculated using historical data as well as memoranda received from Florida Power & Light. The natural gas franchise fee is based on last year's data. This is a relatively new revenue source as natural gas has only been available in the City for a short time, therefore, the budgeted amount of \$250 is a very conservative estimate.

#### Permit Fees and Special Assessments: General Fund

This encompasses building permit fees, other permit fees such as tree removal and signs, and event permits which are for the weddings held in St. Augustine Beach. The budgeted amount of \$90,000 for building permit fees is budgeted based on current trends and an assumption that building permits will remain steady in the near future.

#### Service Fees: General Fund

This revenue item is in its second year under the City's collection. The amount of \$218,000 represents a non-ad valorem assessment of \$74 to cover the disposal of household waste and yard trash. This assessment was previously collected by St. Johns County who in turn, did not charge the City for the disposal of household waste. For other residents in St. Johns County, the \$74 also covered the disposal of yard waste. The City has been charged for its disposal of yard waste. In July 2011, the City Commission voted to have the City of St. Augustine Beach collect the non-ad valorem assessment instead of St. Johns County.

#### Fines & Forfeitures: General Fund

Various fines and forfeitures are budgeted at \$38,600. This revenue source has seen an increase in past years since the Commission passed an ordinance which allows our officers to issue a City Citation in place of a Uniform Traffic Citation for driver infractions as well as our continued participation in the Tri-County Narcotics Task Force.

#### Miscellaneous Revenues: General Fund and Road & Bridge Fund

Interest revenue is very conservatively budgeted among the appropriate funds at \$13,300. This is less than last year's estimate as interest rates continue to decline. As other miscellaneous revenues also include non-recurring or unusual items, the overall total will generally fluctuate from year to year.

#### Non-Revenues: Road & Bridge Fund

This revenue souce involves intrafund transfers from the General Fund. The amount of the intrafund transfer from the General Fund is \$606,592 which is to assist in covering operating costs not funded by the revenues received in the Road & Bridge Fund.

The above outline are the highlights notable in the revenue sources received by the City. The following pages illustrate all of the revenues forecasted to be received.

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## **General Fund Revenues**

	2012 Actual	FY13 Budget	2013 Estimated Actual	2014 Budget
TAXES				
Ad Valorem-Current	\$ 1,965,382	\$ 1,972,967	\$ 1,898,168	\$ 2,029,807
Ad Valorem-Delinguent	1,290	42,500	42,075	1,500
Utility Tax-Electric	344,677	325,000	314,471	345,000
Utility Tax-Natural Gas	223	250	181	250
Utility Tax-Propane	32,805	32,000	21,169	30,000
Telecommunications Srvc Tax	66,809	69,743	69,445	72,238
Business Tax Recepts	23,024	25,000	24,261	25,000
TOTAL TAXES	2,434,212	2,467,460	2,369,769	2,503,795
LICENSES AND PERMITS				
Building Permits	106,821	95,000	141,107	90,000
Other Permits	3,400	3,000	3,682	3,000
Event Permits	6,700	6,000	9,720	6,000
Contractors' Licenses	8,276	7,500	3,657	5,000
TOTAL LICENSES & PERMITS	125,198	111,500	158,165	104,000
FRANCHISE FEES				
Electric	378,445	360,000	400,293	365,000
Natural Gas	224	500	55	250
Other	188	125	-	100
TOTAL FRANCHISE FEES	378,669	360,500	400,348	365,350
IMPACT FEES				
Impact Fees-Public Safety	1,317	2,000	3,137	2,000
Impact Fees-Culture/Recreation	2,311	3,000	5,409	3,000
Impact Fees-Public Buildings	4,984	11,000	13,519	11,000
TOTAL IMPACT FEES	8,611	16,000	22,065	16,000
INTERGOVERNMENTAL				
State Grants-General Government	-	250,000	-	-
State Grants- Public Safety	21,260	15,971	15,971	15,064
State Revenue Share	101,983	106,180	114,778	110,595
Alcholic Beverage Licenses	4,306	3,000	5,132	3,500
1/2 Cent Sales Tax	418,973	423,108	442,417	446,345
Local Govt Unit Grant-General Govt	49,357	155,702	155,702	-
Local Govt Unit Grant-Public Safety	-	-	9,258	-
Local Govt Unit Grant-Public Safety-HIDTA	5,372	5,000	2,054	2,500
St. Johns County Businss Tax Receipts	10,139	12,000	13,584	12,000
TDC Funds	25,000	25,000	25,000	50,000
TOTAL INTERGOVERNMENTAL	636,390	995,961	783,897	640,004

#### **Revenues - General Fund**

	2012 Actual	FY13 Budget	2013 Estimated Actual	2014 Budget
CHARGES FOR SERVICES				
Zoning Fees	2,800	3,000	3,060	3,000
Plan Review/Plat Fee	35,402	35,000	48,046	40,000
Sales of Maps & Publications	30	40	24	25
Certification, Copying & Record Search	1,880	1,000	564	700
Miscellaneous Commissions	2,616	1,500	1,188	1,500
Impact Fee Administration Fee	6,428	12,000	16,282	13,000
Beach Patrol	30,000	11,000	11,000	11,000
Police Reports	391	250	100	250
Protective Inspection Fees	-	-	50	50
Service Fee- Garbage/Solid Waste	216,581	220,000	212,817	218,000
Dog Tag Fees	370	450	450	450
Other Charges For Services	25,055	25,000	25,710	25,000
TOTAL CHARGES FOR SERVICES	321,552	309,240	319,291	312,975
COURT ORDERED JUDGEMENT & FINES Court Fines Other Fines & Forefeitures TOTAL COURT ORDERED JUDGEMENT & FINES	5,670 23,427 29,097	6,500 13,000 19,500	8,065 26,702 34,767	7,500 15,000 22,500
FINES-LOCAL ORDINANCE VIOLATIONS	5 000	4 000	4.040	4 000
Parking Tickets	5,832	4,000	4,816	4,000
Code Enforcement Fines	-	-	557	100
Ordinance Violation Fines	15,613	10,000	11,882	12,000
TOTAL FINES-LOCAL ORDINANCE VIOLATIONS	21,445	14,000	17,255	16,100
INTEREST EARNINGS				
Interest on Investments	7,535	6,000	2,131	2,500
Interest on State Board of Administration	9,574	8,000	7,841	8,200
	17,109	14,000	9,972	10,700
	17,103	14,000	3,372	10,700
RENTS AND ROYALITIES				
Rent from State of Florida	800	-	-	-
Meeting Room Rental Fees	300	300	150	300
TOTAL RENTS & ROYALTIES	1,100	300	150	300
	, -		-	-

	2012 Actual	FY13 Budget	2013 Estimated Actual	2014 Budget
SALES-DISPOSITION OF FIXED ASSETS				
Disposition of Fixed Assets	3,505	10,000	19,581	5,000
		·	·	
SURPLUS SALES				
Surplus Sales	-	1,000	1,200	1,000
CONTRIBUTIONS & DONATIONS				
Veterans' Memorial Donations	-	-	-	-
Private Foundation Grants	-	19,099	19,099	-
Miscellaneous Donations	2,750	2,375	3,401	-
Beach Blast Office Sponsorships/Vendor Fees	28,535	45,000	22,171	48,000
TOTAL CONTRIBUTIONS & DONATIONS	31,285	47,375	25,571	48,000
OTHER MISCELLANEOUS REVENUES Refund of Prior Year Expenditures	36,767	17,000	13,832	10,000
Workers Compensation Reimbursements	33,590	5,000	4,431	3,000
Other Miscelleous Revenues	3,636	2,000	2,183	3,000
TOTAL OTHER MISCELLANEOUS REVENUES	73,993	24,000	20,445	16,000
	70,000	24,000	20,440	10,000
TOTAL GENERAL FUND REVENUES	4,332,323	4,140,961	4,200,752	4,061,674
TRANSFERS FROM RESERVES				
Emergency & Contingency	-	50,000	-	50,000
Compensated Absences	-	49,420	49,420	-
Unexpended State Funds	-	-	-	3,000
Parks & Recreation	-	-	-	325,000
Police Training	-	-	-	10,000
Impact Fees - Parks	-	25,000	25,000	-
Impact Fees - Public Buildings	-	25,000	25,000	-
Beach Blast Off	-	40,000	40,000	-
Forfeiture & Seizure	-	21,012	21,012	13,000
Capital Projects	-	400,000	-	600,000
Unassigned Fund Balance	-	-	-	80,000
Land Acquistion	-	114,268	114,268	111,018
TOTAL TRANSFERS FROM RESERVES	-	724,700	274,700	1,192,018
DEBT PROCEEDS	-	-	-	-
TOTAL REVENUES & TRANSFERS	\$ 3,957,564	\$ 4,865,661	\$ 4,475,452	\$ 5,253,692

# Road & Bridge Fund Revenues

	201	12 Actual	FV1	3 Budget	2013 stimated Actual	2014 Budget
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Local Option Gas Tax	\$	246,713	\$	231,923	\$ 231,923	\$ 224,357
Impact Fees-Transportation		40,488		70,000	103,184	65,000
State Grants		33,921		-	-	-
State Revenue Sharing		37,014		38,539	38,539	40,142
Fuel Tax Refund		4,205		4,000	4,000	4,000
Local Gov't Grant-General Government		112,630		167,366	167,366	167,364
TDC Funds		20,000		20,000	20,000	20,000
Beautification		1,271		1,000	223	1,000
Other Charges for Services		49,308		51,217	51,217	51,592
Interest on Investments		9		10	8	10
Interest on State Board & Administration		2,783		2,500	1,791	2,500
Other Miscellaneous Revenue		-		-	-	-
Intragovernmental Transfer From General Fund		519,070		452,032	452,032	606,592
Debt Proceeds-Florida DEP Loan		-		-	-	-
Contributions/Grants		-		-	-	-
TOTAL REVENUES		1,067,413		1,038,587	 1,070,283	 1,182,557
TRANSFERS FROM RESERVES						
Transportation		-		-	-	100,000
Impact Fees-Roads		-		75,000	-	393,950
Compensated Absences		-		-	-	-
Emergency & Contingences		-		25,000	-	25,000
TOTAL REVENUES & TRANSFERS	\$	1,067,413	\$	1,138,587	\$ 1,070,283	\$ 1,701,507

# SUMMARY



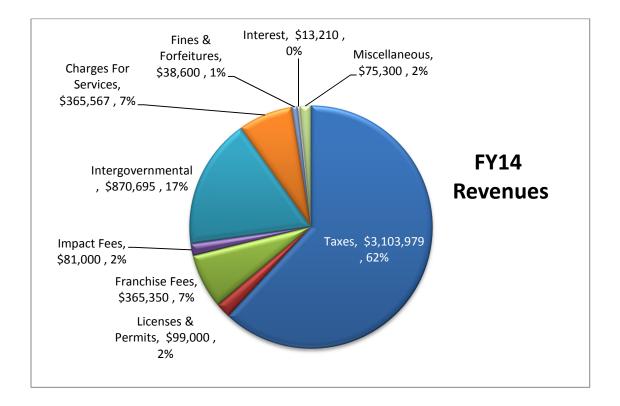
## SUMMARY BUDGET FOR ALL FUNDS

		GENERAL	SPECIAL	DEBT	CAPITAL	LAND	TOTAL
ESTIMATED REVENUES:		FUND	<b>REV ENUE</b>	SERVICE	PROJECTS	ACQUISITION	ALL FUNDS
MI	LLAGE PER \$1000						
Taxes:							
Ad Valorem Taxes	2.3992	2,029,807.00					2,029,807.00
Ad Valorem Taxes	0.0800 (voted debt)			67,080.00			67,080.00
Ad Valorem Taxes - Delinque	nt	1,500.00					1,500.00
Sales and Use Taxes		472,438.00	224,357.00	308,797.00			1,005,592.00
Licenses and Permits		99,000.00					99,000.00
Franshise Fees		365,350.00					365,350.00
Impact Fees		16,000.00	65,000.00				81,000.00
Intergovernmental Revenue		639,189.00	231,506.00				870,695.00
Charges for Services		312,975.00	52,592.00				365,567.00
Fines & Forfeitures		38,600.00					38,600.00
Interest		10,700.00	2,510.00				13,210.00
Miscellaneous Revenue		75,300.00					75,300.00
Other Financing Sources							0.00
TOTAL SOURCES		4,060,859.00	575,965.00	375,877.00			5,012,701.00
Transfers In			606,592.00			111,018.00	717,610.00
Fund Balances/Reserves/Net	Assets	5,345,760.00	949,673.00			-	6,295,433.00
TOTAL REVENUES, TRANSF	ERS &						
BALANCES		\$9,406,619.00	\$2,132,230.00	\$375,877.00	\$ -	\$111,018.00	12,025,744.00
EXPENDITURES							
General Government		1,366,699.00				111,018.00	1,477,717.00
Public Safety		1,942,727.00					1,942,727.00
Physical Environment		679,111.00					679,111.00
Transportation		0.00	1,534,141.00				1,534,141.00
Debt Services		0.00	167,366.00	375,877.00			543,243.00
Economic Environment		200.00					200.00
Human Services		65.00					65.00
Culture & Recreation		451,500.00					451,500.00
TOTAL EXPENDITURES		4,440,302.00	1,701,507.00	375,877.00	-	111,018.00	6,628,704.00
Transfers Out		717,610.00					717,610.00
Fund Balanes/Reserves/Net A		4,248,707.00	430,723.00		-	-	4,679,430.00
TOTAL APPROPRIATED EXI	PENDITURES						
TRANSFERS, RESERVES & E		\$9,406,619.00					

# **SUMMARY OF REVENUES**

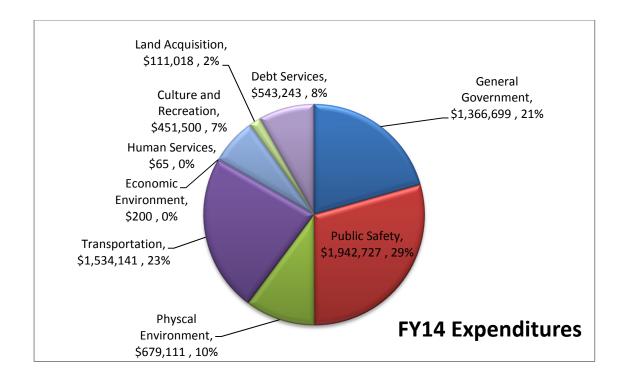
# FOR ALL FUNDS

_	FY12	FY13	FY14
Revenues	Actual	Projected	Budget
Taxes	\$ 3,050,240	\$ 2,967,842	\$3,103,979
Licenses & Permits	116,921	154,508	99,000
Franchise Fees	378,856	400,348	365,350
Impact Fees	49,099	125,249	81,000
Intergovernmental	1,093,500	971,263	870,695
Charges for Services	373,231	370,741	365,567
Fines & Forfeitures	50,542	52,022	38,600
Interest	20,701	12,123	13,210
Miscellaneous	117,480	92,706	75,300
Debt Proceeds	-		
Total Revenues	\$ 5,250,570	\$ 5,146,803	\$5,012,701



# SUMMARY OF EXPENDITURES FOR ALL DEPARTMENTS

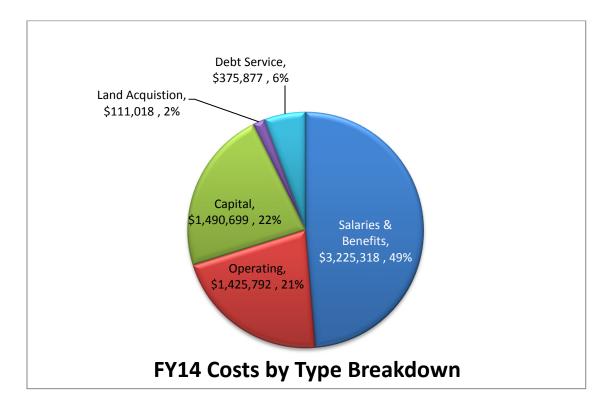
EXPENDITURES	2012 ACTUAL	2013 Projected	FY14 Budget
General Government	\$ 938,157	\$ 1,217,963	\$ 1,366,699
Public Safety	1,617,984	1,648,596	1,942,727
Physical Environment	613,949	789,751	679,111
Transportation	618,160	973,644	1,534,141
Economic Environment	200	200	200
Human Services	59	47	65
Culture and Recreation	60,079	115,787	451,500
Capital Projects	980,673	-	-
Land Acquisition	117,518	114,268	111,018
Debt Services	448,560	537,342	543,243
Total Expenditures	\$ 5,395,339	\$ 5,397,597	\$6,628,704



# SUMMARY OF COSTS BY TYPE FY14 BUDGET COMPARED TO FY13

			% of
	FY13	FY14	Change
Salaries & Benefits	\$ 2,986,747	\$ 3,225,318	7.40% *
Operating	1,355,236	1,425,792	4.95%
Capital	1,111,300	1,490,699	25.45%
Land Acquisition	114,268	111,018	-2.93%
Debt Service	370,059	375,877	1.55%
	\$ 5,937,610	\$ 6,628,704	10.43%

\* Increase in Salaries & Benefits are due to wage adjustments through COLA, merit pay, market rate adjustments, a 3.98% increase in health insurance premiums and in increase in contribution rates for the Florida Retirement System



# **Summary of Capital Purchases for 2014**

### **Other Governmental Services Department**

- \$155,000 Public Works Department Complex site improvements
- \$5,000 Equipment for Improved Streaming Video
- \$10,000 HVAC for Northeast Quadrant of City Hall

### Law Enforcement Department

- \$12,000 Fencing around Police Department Property
- \$2,000 Card Swipe for Front Door and Garage Doors
- \$100,000 Replace 3 Vehicles
- \$9,500 All terrain Vehicle (Grant Funded)
- \$4,000 Replace worn office furniture
- \$4,500 Radars for Vehicles
- \$5,564 Evidence Software and Evidence Vault & Processing Computers (Grant Funded)

## Protective Inspections Department

• \$4,000 – Replace remaining Windows XP Computers

### **Culture and Recreation Department**

- \$18,000 Shade Structure for Splash Park Area
- \$200,000 Grant match for FRDAP grant for Ocean Hammock Park improvements
- \$50,000 Versaggi Dr Beach Walkover
- \$75,000 Pope Rd Parking Improvements Cost Share with St. Johns County

## Road & Streets Department

- \$30,000 Paving various locations
- \$15,000 Storm Water Actuators
- \$75,000 Oceanwoods Ditch
- \$150,000 Drainage Pipe Replacement
- \$\$30,000 Replace Pick-up Truck
- \$40,000 8<sup>th</sup> Street plaza beautification
- \$493,950 2<sup>nd</sup> Avenue Ditch Piping remainder

# Employee Salaries as of October 1<sup>st</sup>, 2013

POSITION	EMPLOYEE	HIRE DATE	ANNUAL SALARY	HOURLY RATE
City Manager	Max Royle	7/24/1989	\$ 108,826	\$ 52.32
Deputy City Clerk	Catherine Benson	1/7/2013	51,554	24.79
Finance Director	Melissa Burns	9/19/2002	69,250	33.29
Information Technology Specialist	Anthony Johns	10/1/2002	40,564	19.50
IT Support Technician	Vacant		30,000	14.42
Accounting Clerk	Lori Mullinax	5/10/2010	29,244	14.06
Event Coordinator	Michael Cunningham	4/8/2013	18,739	18.02
Clerk	Peggy Cadwallader	8/6/2009	16,394	13.14
Director of Building & Zoning	Gary Larson	8/7/2000	86,422	41.55
Building Inspector	Glenn Brown	4/7/2005	49,033	23.57
Code Enforcement Officer (Part Tim	e)		25,000	24.04
Administrative Assistant II	Bonnie Miller	8/31/1998	51,337	24.68
Permit Technician	Kimbra Tyre	5/11/2000	41,523	19.96
Chief of Police	Robert Hardwick	1/7/2013	85,000	40.87
Lieutenant	James Parker	1/24/2013	63,188	30.38
Executive Assistant	Michelle Price	8/20/1993	47,791	22.98
Administrative Assistant I	Sheila Bell	10/15/1996	42,100	20.24
Sergeant	Joe Beaudoin	12/8/1986	58,127	27.95
Sergeant	Gary Hartshorne	8/7/1997	53,459	25.70
Sergeant	Ralph Correa	1/26/2004	53,459	25.70
Sergeant	Daniel Carswell	7/20/2006	50,665	24.36
Police Officer	Frankie Hammonds	10/2/2003	40,835	19.63
Police Officer	Miles T. Smith	1/18/2006	40,306	19.38
Police Officer	Eudalio Martinez	1/23/2006	40,317	19.38
Police Officer	Russell Kelly	2/2/2009	38,843	18.67
Police Officer	Erin McLeran	6/27/2011	37,947	18.24
Police Officer	Natalie Gillespie	3/21/2013	36,396	17.50
Police Officer	Weston Huddleston	3/21/2013	36,396	17.50
Police Officer	Bruce Cline	7/25/2013	36,396	17.50
Police Officer	William Patterson	8/27/2013	35,385	17.01
Director of Public Works	Joseph Howell	10/29/2012	80,211	38.56
Assistant Director of Public Works	Ken Gatchell	8/28/1989	60,729	29.20
Secretary	April Haskins	5/23/2012	34,362	16.52
Foreman, Streets & Roads	Troy Jones	5/17/1993	44,258	21.28
Foreman, Sanitation	Richard Gray	10/1/1990	45,411	21.83
Foreman, Building & Grounds	Tom Large	11/22/1993	44,494	21.39

			ANNUAL	HOURLY
POSITION	EMPLOYEE	HIRE DATE	SALARY	RATE
Drainage Technician	Mick Orlando	3/14/1991	45,505	21.88
Equipment Operator	Paul S. Raymond	4/21/2005	29,650	14.25
Equipment Operator	Robert Cramer	11/28/2005	29,392	14.13
Equipment Operator	Wayne Tichy	12/2/2011	28,644	13.77
Maintenance Worker	Charles Oester	6/21/2007	27,241	13.10
Maintenance Worker	Mike Hollis	9/22/2008	27,156	13.06
Maintenance Worker	Travis Napier	8/8/2012	26,894	12.93
Maintenance Worker	Larry Leggett	10/29/2012	25,978	12.49
Maintenance Worker	Willie Andrews III	1/24/2013	25,978	12.49
Maintenance Worker	Russell Adams	3/7/2013	26,010	12.50
Maintenance Worker	Kyle Quincey	8/22/2013	25,445	12.23
Maintenance Worker	Bradley Tedder	8/29/2013	25,445	12.23

The above summary depicts what each employee's salary will be starting October 1<sup>st</sup> of this year.

The City now has 48 allotted positions 46 of those positions are full-time and three are part-time. Two positions remain unfilled, IT Support Technician and Code Enforcement Officer as these are new positions as of October 1, 2013. This translates to 96% of the positions available are filled which indicates that the City of St. Augustine Beach has a stable work force.

# **DEPARTMENT BUDGETS**



The following pages are the detailed budgets for each department contained in both the General Fund and the Road & Bridge Fund. After discussion of the following budget figures at the first budget hearing, no changes were required.

# Legislative Department

			FY13						
	FY12		FY13	PR	OJECTE		FY14		
	Α	CTUAL	BUDGET		D	B	BUDGET		
	_								
Executive Wages	\$	31,067	\$ 31,596		31,594	\$	31,946		
FICA Taxes		2,311	2,418		2,344		2,444		
Retirement		1,624	3,437		1,693		2,221		
Codification Fees		-	4,575		-		4,000		
Other Contractual Services		2,115	3,000		960		2,000		
Travel & Per Diem		1,721	2,600		1,930		4,000		
Postage		2,020	2,000		254		500		
Equipment Maintenance and F		1,405	3,730		73		3,730		
Printing, Copying & Binding		250	500		11		500		
Entertainment		2,091	4,300		4,544		4,500		
Audio/Visual Taping		2,682	4,000		-		-		
Election Expense		-	700		351		700		
Records Management Expens		2,466	4,000		-		4,000		
Other Expenses		465	750		614		1,000		
Office Supplies		345	500		60		500		
Uniforms		-	100		-		200		
Other Operating Supplies/Exp		245	500		249		500		
Publications & Subscriptions		-	120		192		120		
Memberships		1,848	2,325		2,307		2,500		
·		,	,		,		,		
Office Equipment		-	-		-		-		
	\$	52,656	\$ 71,151	\$	47,177	\$	65,361		

This department has an 8.14% decrease over the FY13 budget.

## **Executive Department**

	FY12 ACTUAL	FY13 BUDGET	PR	FY13 DJECTED	FY14 BUDGET
Executive Salary	102,192	106,587		103,195	\$108,826
Car Allowance	1,000	1,000		1,000	1,000
FICA	7,635	8,231		7,971	8,402
Retirement	6,408	9,715		7,803	19,927
Life & Health Insurance	6,565	6,798		6,759	7,061
Workers Comp	219	305		305	360
Travel & Per Diem	50	90		60	100
Mileage	39	60		-	100
Bonding Insurance	-	30		21	30
Equipment Repair & Maintenance	212	360		171	360
Uniforms	-	-		-	100
Small Tools & Equipment	-	-		-	-
Publications & Subscriptions	155	160		155	160
Memberships	818	855		853	900
Training & Education	-	-		-	-
CAPITAL OUTLAY					
	-	-		-	-
	\$ 125,293	\$134,191	\$	128,293	\$147,326

The Executive Department saw a slight increase over FY13 budget primarily due to an increase in wages and their respective benefits especially in regards to retirement. In July of 2013, the Florida Retirement System contribution rates were increased significantly by the Florida Legislature.

# **Finance & Administration Department**

	FY12 ACTUAL		FY 13 BUDGET		PR	FY13 OJECTED	B	FY14 BUDGET		
Regular Salaries	\$	192,086	\$	221,145	\$	211,210	\$	255,745		
Overtime		8,168		7,500		6,345		5,000		
Sick Leave Incentive		1,376		1,500		1,440		1,500		
FICA		14,682		15,479		16,753		20,062		
Retirement		11,515		13,736		12,604		31,501		
Life & Health Insurance		37,396		38,110		41,450		63,942		
Workers Comp		366		510		508		700		
Attorney Fees		29,850		35,000		31,172		35,000		
Audit Fees		15,190		11,900		11,900		12,250		
Travel - Per Diem		1,555		1,800		2,186		2,500		
Mileage		226		1,500		1,235		2,000		
Telephone		5,687		5,600		5,430		5,800		
Postage		1,752		1,800		1,735		1,800		
Equipment Leases		2,191		3,000		2,079		3,000		
Bonding Insurance		-		150		125		150		
Equipment Repair & Maintenance		2,682		3,311		1,860		3,800		
Printing, Copying & Binding		964		1,200		1,634		1,200		
Legal Advertising		4,437		4,500		5,414		6,000		
Advertising		-		400		479		-		
Uniforms		-		-		-		500		
Other Expenses		-		500		53		2,000		
Office Supplies		3,131		3,500		3,500		4,000		
Small Tools & Equipment		1,981		2,000		2,000		4,000		
Other Operating Supplies/Expense		5,434		5,500		5,500		6,000		
Publications & Subscriptions		221		500		133		500		
Memberships		730		800		473		1,000		
Training & Education		575		1,400		1,823		2,000		
CAPITAL OUTLAY										
Office Equipment		-		4,000		4,049		-		
	\$	342,196	\$	386,341		373,089		471,950		

For this department there is an increase from the FY13 budget due to increase in wages and accompanying benefits as well as an addition of another position.

# **Comprehensive Planning Department**

	FY12 ACTUAL		В	FY13 UDGET	PR	FY13 DJECTED	FY14 BUDGET	
Regular Salaries	\$	91,884	\$	95,869	\$	92,792	\$	98,869
FICA		6,539		7,334		7,099		7,564
Retirement		4,991		7,188		5,787		6,563
Life & Health Insurance		16,755		18,211		18,039		18,809
Workers Comp		3,364		4,700		4,674		5,600
Equipment Repair & Maintenance	97		150		150			150
Printing, Copying, & Binding		(105)		125		(117)		50
Legal Advertising		3,024		3,000		1,936		3,500
Other Operating Supplies		67		25		25		-
Publications & Subscriptions		42		100		74		100
Memberships		-		225		-		225
Training & Education		-		-		-		-
	\$	126,659	\$	136,927	\$	130,458	\$	141,430

There is an 11.66% increase over FY13 for this department due to an increase in salaries and benefits.

## **Other Governmental Services Department**

	FY	12 Actual	<b>FY</b> 1	13 Budget	FY13 Projected		FY14 BUDGET	
Regular Salaries	\$	148,818	\$	185,364	\$	158,678	\$	163,201
Overtime		4,352		5,000		5,159		6,000
Sick Leave Incentive		343		800		287		1,000
FICA		11,002		14,625		12,555		13,021
Retirement		7,796		11,408		10,327		14,168
Life & Health Insurance		37,534		56,516		47,372		44,790
Workers Comp		5,339		7,500		7,417		8,800
Other Contractual Services		7,804		10,000		2,367		10,000
Telephone		600		1,400		1,229		1,430
Electricity		8,976		9,000		10,595		9,000
Water & Sewer		1,968		2,000		2,248		2,000
Cable		8		35		1		-
Equipment Leases		159		352		345		352
Liability Insurance		22,293		28,000		23,554		28,000
Building/Property Insurance		13,589		14,300		15,671		15,000
Facility Maintenance		18,808		20,000		21,330		20,000
Equipment Repair & Maintenance		9,154		6,000		1,550		15,720
Vehicle Repair & Maintenance		85		500		172		500
Printing, Copying & Binding		-		-		-		-
Legal Advertising		-		-		-		-
Advertising		221		-		-		-
Other Expenses		-		-		-		-
Office Supplies		335		500		656		500
Uniforms		371		500		-		500
Fuel, Oil & Lubes		3,224		3,500		1,856		3,500
Small Tools & Equipment		1,125		1,500		2,057		2,100
Other Operating Supplies/Expense		9,111		9,000		9,000		10,000
Publications		-		50		-		50
Training & Education		-		200		-		1,000
Capital Outlay								
Unrealized Loss on Investments		(21,661)		-				-
Buildings		45,048		225,000		167,278		-
Lighting Systems		244,185		-				-
Land/Land Improvements		-		-				155,000
Buildings		-		-				
Other Equipment		53,234		84,400		37,240		15,000
	\$	633,820	\$	697,450	\$	538,946	\$	540,632

The Other Governmental Services Department is responsible for services not otherwise classified or cannot be assigned to a specific department. This includes facility maintenance for City Hall complex and the Public Works complex, and other general expenses not caused by another department. This department has a decrease of 22.5% over FY13's appropriated amount this is due to less capital outlay.

## Law Enforcement Department

	FY12 ACTUAL		FY13 PROJECTED	FY14 BUDGET
Executive Salary (Chief	\$ 65,227	\$ 73,500	\$ 58,339	\$ 85,000
Regular Salaries	738,460	665,749	647,180	711,610
Holiday Pay	12,465	13,000	14,560	15,000
Overtime	27,022	34,083	34,664	35,000
Call Out Stipend	-	-	-	2,400
Police Incentive Pay	10,943	9,000	10,014	12,000
Sick Pay Incentive	1,994	2,700	1,718	5,000
FICA	61,769	62,595	58,635	66,067
Retirement	98,128	112,767	96,438	150,867
Life & Health Insurance	157,772	159,220	143,070	163,321
Workers Comp	19,017	27,000	26,418	32,000
Unemployment Compensation	550	825	4,125	-
Attorney Fees	19,257	15,000	9,687	10,000
Other Contractual Services	-	18,500	18,500	3,000
Travel/Per Diem	1,994	3,000	855	3,000
Telephone	30,222	31,000	28,685	31,000
Postage	384	1,500	887	1,000
Electricity	12,046	13,000	7,894	10,000
Water & Sewer	1,915	1,800	1,106	1,900
Cable	7	30	6	-
Equipment Leases	2,336	2,500	1,708	2,100
Liability Insurance	22,669	29,090	23,363	30,000
Building/Property Insurance	11,259	12,310	10,275	14,000
Statutory Insurance	-	1,200	500	1,200
Facility Maintenance	1,994	4,000	4,543	8,000
Equipment Repair & Maintenance	13,772	17,500	13,489	18,500
Vehicle Repair & Maintenance	29,385	21,500	23,846	21,000
Printing, Copying & Binding	469	1,600	1,869	1,500
Investigations	1,091	1,500	1,781	1,500
Office Supplies	6,911	6,000	5,723	6,000
Uniforms	11,537	18,375	11,600	24,000
Fuel, Oil & Lubes	59,636	52,000	30,540	52,000
Small Tools & Equipment	2,143	11,930	53,715	6,000
Crime Prevention Supplies	1,018	2,000	12,135	2,000
Medical Supplies	1,873	4,000	1,791	3,000
Beach Maintenance Supplies	-	-	1,860	1,500
Other Operating Supplies/Expense	2,626	5,500	-	9,000
Publications & Subscriptions	449	800	7,695	800
Memberships	975	1,500	882	2,000
Training & Education	7,301	5,497	2,119	10,000
Accreditation	2,380	2,500	4,902	5,000
SJC Communication Surcharge Exp	25,400	-	3,645	3,000
CAPITAL OUTLAY				
Land Improvements				12,000.00
Building	~~~~~			2,000.00
Vehicles	28,033	104,258	104,258	109,500.00
Office Equipment	-	-	-	4,000.00
Other Equipment	2,692	2,757	2,757	9,249.00
Grants/Matching Funds	-	-	-	3,000.00
	\$ 1,495,120	\$ 1,552,586	\$ 1,487,778	\$ 1,700,014

This department saw a 13.7% increase over the FY13 budget this due to the adoption of the Police Chief's Continued Success Plan which moves towards accreditation in which some capital improvements are required.

### **Protective Services Department**

	FY12 ACTUAL	FY13 BUDGET	FY13 PROJECTED	FY14 BUDGET
Regular Salaries	\$ 95,928	\$ 125,509	\$ 109,788	\$ 154,446
FICA	7,009	9,602	8,399	11,816
Retirement	5,439	8,029	5,029	10,482
Life & Health Insurance	10,913	19,563	12,955	20,321
Workers Comp	7,460	10,400	10,364	13,000
Mileage	-	25	-	50
Telephone	5,687	5,600	4,779	5,600
Postage	433	300	231	300
Electricity	5,264	5,000	6,210	5,000
Water & Sewer	1,057	1,200	1,074	1,200
Cable	7	35	6	-
Equipment Leases	1,920	2,200	1,847	2,200
Liability Insurance	731	770	757	770
Building/Property Insurance	4,085	4,903	4,329	4,903
Bonding Insurance	-	70	63	70
Equipment Repair & Maintenance	679	678	514	1,110
Vehicle Repair & Maintenance	1,126	1,200	663	1,500
Printing, Copying & Binding	1,306	1,000	739	1,000
Legal Advertising	75	150	27	150
Other Expenses	-	-	-	-
Office Supplies	1,560	1,345	1,614	1,400
Uniforms	-	200	26	200
Fuel, Oil & Lubes	1,483	1,100	1,823	1,200
Small Tools & Equipment	64	500	-	500
Other Operating Supplies	83	120	198	120
Publications & Subscriptions	-	155	183	155
Memberships	15	20	-	20
Training & Education	1,265	1,200	791	1,200
CAPITAL OUTLAY				
Office Equipment	-	-	-	4,000
	\$ 153,589	\$ 200,874	\$ 172,410	\$ 242,713

Protective Services Department, or the Building Department as it is commonly known, has a 20.8% increase over the FY13 budget. This is primarily due an addition of a Code Enforcement Officer position as well as the need for Office Equipment in the Capital Outlay Section.

## Garbage/Solid Waste Department

-	A	FY12 CTUAL	-	В	FY13 UDGET	PR	FY13 OJECTED	E	FY14 BUDGET
Regular Salaries	\$	206,649		\$	206,753	\$	211,491	\$	195,841
Overtime		6,102			6,500		7,167		7,000
Sick Leave Incentive		1,188			1,500		1,310		1,500
FICA		15,454			16,429		16,828		15,633
Retirement		10,418			12,395		11,473		17,009
Life & Health Insurance		49,385			63,037		53,375		53,748
Workers Comp		25,453			36,000		35,360		42,000
Other Contractual Services		98,897			96,000		95,625		100,000
Telephone		2,159			1,900		2,871		2,500
Electricity		1,896			1,800		1,426		1,800
Water & Sewer		684			800		710		800
Cable		6			50		2		-
Equipment Leases		211			480		385		480
Liability Insurance		1,110			1,200		1,471		1,200
Building/Property Insurance		3,400			4,200		3,436		4,200
Facility Maintenance		487			1,200		-		1,200
Equipment Repair & Maintenance		1,045			1,640		1,112		1,640
Vehicle Repair & Maintenance		21,227			30,200		32,329		30,000
Printing, Copying & Binding					-		-		-
Legal Advertising					-		-		-
Solid Waste Disposal		128,417			160,000		128,806		160,000
Advertising		295			-		-		-
Office Supplies		196			500		344		500
Uniforms		557			700		823		700
Fuel, Oil & Lubes		27,028			27,200		28,466		28,000
Small Tools & Equipment		643			3,100		2,528		3,100
Other Operating Supplies/Expenses		10,810			9,100		4,585		9,100
Medical Supplies		-			100		-		100
Publications & Subscriptions		-			60		81		60
Memberships		-			-		-		-
Training & Education		233			590		100		1,000
CAPITAL OUTLAY									
Vehicles					148,000		147,649		-
-	\$	613,949	-	\$	831,434	\$	789,751	\$	679,111

The Garbage/Solid Waste Department has an 18.32% decrease over FY13 which is primarily due the lack of capital outlay.

### **All Other General Fund Departments**

	FY12 ACTUAL		FY13 Budget		FY13 PROJECTED		FY14 BUDGET	
DEPARTMENT-ECONOMIC ENVIRONM	ENT							
Advertising	\$	200	\$	200	\$	200	\$	200
DEPARTMENT - HUMAN SERVICES								
Other Operating Supplies/Expenses	\$	59	\$	60	\$	47	\$	65
DEPARTMENT - PARKS & RECREATIO	<u>N</u>							
Electricity Water Facility Maintenance Equipment Repair/Maintenance Special Events Beach Maintenance Expense		1,362 2,828 1,451 2,665 47,449 2,812		1,800 3,000 2,000 8,500 51,000 5,000		2,282 3,754 1,627 7,405 43,558 4,840		2,500 5,000 3,000 10,000 82,000 5,000
Other Operating Supplies/Exp Grants/Matching Funds		1,512 -		1,000 -		1,995 -		1,000 -
CAPITAL OUTLAY								
Parks Beach Related Improvements		75,731 9,000		65,000 -		50,326 -		218,000 25,000
Totals for Parks and Recreation	\$	144,810	\$	137,300	\$	115,787	\$ 4	151,500

Of the remaining General Fund departments, Culture and Recreation has a large increase due to Beach Blast Off being a two day event, and receiving grant funds assisting with this. Additionally, there are is a large number in capital outlay as the City is seeking grant funds to make additional improvements to Ocean Hammock Park. Additionally, there are funds available for beach related improvements such as a walkover at Versaggi Dr and cost sharing with St. Johns County for the Pope Rd parking area improvements.

### **ROAD & BRIDGE FUND: ROAD & STREET FACILITIES**

			FY13	
	FY12 ACTUAL	FY13 BUDGET	PROJECTED	FY14 BUDGET
Regular Salaries	\$ 278,384	\$ 318,823.00	\$ 294,414.83	\$ 293,761.00
Overtime	φ 278,38- 8,241		<sup>3</sup> 294,414.83 9,742	\$ 293,701.00 11,000
Sick Leave Incentive	629	,	496	1,000
FICA	20,718		23,306	23,391
Retirement	14,292		17,848	25,461
Life & Health Insurance	68,818		82,241	80,622
Workers Comp	11,922		16,562	20,000
Consultant Fees	2,000		-	-
Engineering Fees	9,340			10,000
Audit Fees	6,510		8,100	5,250
Other Contractual Services	27,525		19,194	25,000
Travel/Per Diem	-	20,500	-	-
Mileage/Personal Vehicle	-	250	-	-
Telephone	2,534		3,623	2,420
Electricity	19,573		27,355	25,000
Water & Sewer	940		1,101	1,000
Cable	3		2	-
Equipment Leases	291		540	636
Liability Insurance	3,741		4,409	4,000
Building/Property Insurance	5,185		5,382	6,000
Facility Maintenance	712		6	1,000
Equipment Repair & Maintenance	5,764	,	8,654	7,000
Vehicle Repair & Maintenance	10,054		7,169	10,000
Printing, Copying & Binding	-	-	-	-
Legal Advertising	-	-	-	-
Advertising	405			
Other Expenses	260		192	750
Office Supplies	504		843	800
Uniforms	680		859	1,000
Fuel, Oil & Lubes	000	19,000	20,084	19,000
Small Tools & Equipment	21,330		4,807	10,000
Medical Supplies	3,891		-,007	100
Other Operating Supplies/Expense	-	6,000	6,560	6,000
Streets & Right Of Way	7,854		35,644	58,000
Street Lighting	42,597		38,584	50,000
Publications & Subscriptions	47,164		197	300
Memberships			23	700
Training & Education	290		509	1,000
DEBT PAYMENT	100		000	1,000
Loan Principal	46,864		95,791	68,757
Loan Interest	37,871		71,575	98,609
CAPITAL OUTLAY	01,01	11,070	/1,0/0	00,000
Unrealized Loss on Investments	(4,105	5) -		
Paving	17,569	,	-	30,000
Sidewalks	-	7,650	6,457	-
Storm Drains	336,126		-	240,000
Drainage	-	-	94,270	493,950
Vehicles	-	80,000	71,472	30,000
Other Equipment	5,360		30,274	-
Sewer Construction	27,291		-	-
Lighting Systems	21,20	120,650	120,639	-
Landscaping/Beautification	16,080	,	12,074	40,000
	10,000	5 50,000	12,074	40,000
Emergencies & Contingencies	-	-	-	-
	\$ 1,105,322	2 \$ 2,024,703	\$ 1,141,010	\$ 1,701,507

### **Road & Street Facilities Continued**

This department has a 53.9% increase over FY13 budget. This can be attributed to the carryover of the 2<sup>nd</sup> Avenue Drainage project as well as the storm drain project outlined by the Public Works Director which is to replace deteriorating drainage pipe in specific subdivisions.

### **Debt Service Fund**

						FY13		
	FY12 Actual		FY	13 Budget	P	rojected	FY14 Budget	
Sinking Fund Contribution	\$	385	\$	-	\$	-	\$	-
Loan Principal		145,695		152,076		152,075		163,529
Loan Interest		220,433		213,978		213,977		207,235
Debt Service Fees	_	(2,687)		4,005		3,924		5,113
	\$	363,825	\$	370,059	\$	369,976	\$	375,877

This budget is for the debt service payments on the 2010 revenue bonds (formerly 1999 revenue bonds) for the amount of \$142,415; 2004 revenue bonds which the payment amount \$165,182, and the 2009 Bond which is \$65,881.

### Land Acquisition Fund

The sole purpose for this fund is the Hammock Dunes Property. The City has an agreement with St. Johns County where the City will pay back 50% of the acquisition costs for the purchase of the property. The funds for the annual payment are received from the Land Acquisition reserve in the General Fund. Fiscal Year 2013's payment amount is \$111,018. \$100,000 is the principal payment and the interest, \$11,018 is based on the current prime rate.

## **OTHER INFORMATION**



#### **Financial Policies**

This section describes the major financial policies that affect the City's long term financial planning and budgeting processes. The processes are affected by these policies in varying ways. The annual budget is prepared as a balanced budget: total revenues and other financing sources equal total expenditures and other financing uses for each fund. These policies serve to match fluctuating spending needs with available resources. Some years the use of the fund balance is needed to balance a fund's budget, thereby making a fund balance reserve policy an important planning and budget tool. Large scale capital project spending needs and fluctuating interest rates make debt management an important financial policy issue. Investing the City's funds so that the fund's values keep pace with rising costs is constantly important.

#### Fund Balance Reserve Policy

The City will be looking into adopting a formal Fund Balance Reserve Policy which sets aside percentages of fund balance of the General Fund to cover operating expenditures during and immediately following a catastrophic event, usually between three and six months. Currently, the City does have enough in its undesignated/unreserved fund balance to meet this obligation.

#### **Debt Management Policy**

There is currently no Debt Management Policy in place. There is no state statute or ordinance placing limitations on municipal debt. However, the City's Comprehensive Plan limits the City's total indebtedness to no more than 2% of the current assessed value of all real property in the City. The City only issues debt in cases where it is a practical method for financing large capital projects. The policy of pay as you go is utilized in most cases. Debt will not be issued to cover operating expenditures. Each case for borrowing funds is evaluated separately and the services of an outside financial advisor are used. The City's attorney and auditor are also used. The City Commission must approve all issuances of debt.

Instrument	Purpose	Amount Issued	Year Issued	Year of Maturity	Interest Rate	Principal Balance @ end of FY13	Due FY14
Bond Issue	Construction of City Hall	\$2,300,000	1999 (Refinanced in FY 2011)	2029	4.26%	\$1,620.000	\$142,415
Bond Issue	Purchase of 10 <sup>th</sup> St Lots & Various Drainage Projects	\$2,500,000	2004	2034	4.6%	\$2,065,000	\$165,182
Loan	Hammock Dunes Park – Owe 50% to St. Johns County	\$1,261,975	2006	2017	3.25% (Prime Rate)	\$339,010	\$111,018
Bond Issue	Purchase Maratea Property	\$5,350,000	2009	2029	5.37%	\$695,561	65,881
Totals		\$11,411,975				\$4,719,571	\$484,496

#### Schedule of Debt Service

#### **Investment Policy**

The City has not adopted a formal investment policy. In accordance with State Statute, the City is only authorized at this time to invest its funds in savings accounts, certificates of deposit and a statewide investment fund known as the State Board of Administration. An investment policy will be developed in the near future using the guidelines established by the Government Finance Officers' Association.

#### **Conclusion**

This document for the Fiscal Year 2014 budget is intended to provide in depth information and explanation to the Citizens, City Commissioners and City Staff who are the users of this document. The previous versions of the budget were used primarily as worksheets and could not disseminate the information that this document does. Should further explanation be required on any portion of this budget document, please contact the City Manager's office.

## **APPENDIX A**

## **CAPITAL IMPROVEMENTS PLAN**



FISCAL YEAR	DEPARTMENT	CATEGORY	ITEM	E	STIMATED COST	FUNDING SOURCE
2015 F 2015 F	Police Dept Police Dept Police Dept Police Dept	Building Building Office Equip Office Equip	Tile Ready Room, Interview Room & S Paint Exterior of Building Replace Furniture in Conference Roor Replace Office Computers	\$	15,000 5,000	General Fund General Fund General Fund General Fund
2015 F 2015 F 2015 F 2015 F 2015 F	Roads/Streets Roads/Streets Roads/Streets Roads/Streets Roads/Streets Roads/Streets Roads/Streets	Street Paving Drainage Landscaping Landscaping Vehicles Vehicles Other Equip	Various Locations Various Locations A1A Beach Boulevard, replacement plants City wide, plaza beautification Electrical Improvements-Nights of Ligh Bucket Truck Pick-up Truck Backhoe/Loader	\$ \$ \$ \$ \$	100,000 40,000 25,000 80,000 30,000	Road/Bridge Fund Road/Bridge Fund Road/Bridge Fund Road/Bridge Fund Road/Bridge Fund Road/Bridge Fund Road/Bridge Fund
2016 F	- inance/Administratio	Office Equip	Computer Upgrades	\$	4,000	General Fund
2016 0	Other Gov't Services Other Gov't Services Other Gov't Services	Building	Resurface City Hall/Police Station Park Public Restrooms-Lakeside Park Replacement Pickup Truck		150,000	General Fund General Fund General Fund
2016 F 2016 F 2016 F 2016 F	Police Dept Police Dept Police Dept Police Dept Police Dept Police Dept		Replace Wooden Fencing Resurface/Restripe Parking Lot (3) Police Vehicles Replace Laptops (3) Radar Units Replace Bicycles	\$ \$ \$ \$ \$ \$	10,000 120,000 35,000 9,000	General Fund General Fund General Fund Comm Surcharge Grant General Fund
2016 F 2016 F 2016 F 2016 F 2016 F	Roads/Streets Roads/Streets Roads/Streets Roads/Streets Roads/Streets	Street Paving Drainage Drainage Landscaping Landscaping		\$ \$ \$ \$	100,000 200,000 40,000 25,000	Road/Bridge Fund Road/Bridge Fund Road/Bridge Fund
2016 F	Roads/Streets	Vehicles	Pick-Up Truck	\$	30,000	Road/Bridge Fund
2017 F	-inance/Administratic	Office Equip	Replace high-speed scanner for Laser	\$	5,000	General Fund
2017 F 2017 F 2017 F	Police Dept Police Dept Police Dept Police Dept Police Dept	Land Improv Building Building Building Vehicles	Seal/Restripe back Parking Lot Tile Crime Prevention Office Replace Garage Doors Replace Carpet Chief/Lt office Replace Polaris	\$ \$ \$ \$ \$ \$ \$	3,000 6,000	General Fund General Fund General Fund General Fund Grant
2017 E	Building Departmetn	Vehicles	Replace car	\$	30,000	General Fund
	Roads/Streets Roads/Streets	Street Paving Drainage	Various Locations Various Locations A1A Beach Boulevard, replacement			Road/Bridge Fund Road/Bridge Fund
2017 F	Roads/Streets Roads/Streets Roads/Streets	Landscaping Landscaping Vehicles	plants City wide, plaza beautification Electrical Improvements-Nights of Ligh Pick-Up Truck	\$ \$ \$	25,000	Road/Bridge Fund Road/Bridge Fund Road/Bridge Fund

FISCAL YEAR	DEPARTMENT	CATEGORY	ITEM		ESTIMATED COST	FUNDING SOURCE
2010	Police Dept.	Vehicles	(3) Police Vehicles	¢	130,000	General Fund
	Police Dept. Police Dept.	Other Equip	(3) Radar Units	\$ \$	10.000	
	•				-,	
2018	Police Dept.	Office Equip	Replace Conference Room TV	\$	1,200	General Fund
2018	Garbage/Sanita	Vehicles	Rear Load Refuse Truck	\$	145,000	General Fund
2018	Roads/Streets	Street Paving	Various Locations	\$	150,000	Road/Bridge Fund
2018	Roads/Streets	Drainage	Various Locations	\$	100,000	Road/Bridge Fund
2018	Roads/Streets	Landscaping	A1A Beach Boulevard,	\$	40,000	Road/Bridge Fund
			replacement plants City wide, plaza beautification			
2018	Roads/Streets	Other Equip	Replace Street Signs	\$	30,000	Road/Bridge Fund
	Roads/Streets		Replace Small Mower Tractor	\$	30,000	Road/Bridge Fund
	Roads/Streets		Replace Pickup Truck	\$	30,000	Road/Bridge Fund
2018	Roads/Streets	Vehicles	Replace Small Dump Truck	\$	,	Road/Bridge Fund
				,	,	
2019	Police Dept.	Building	Replace A/C Units	\$	30,000	General Fund
2019	Police Dept.	Other Equip	Replace bicycles	\$	7,000	General Fund
2019	Garbage/Sanita	Vehicles	Rear Load Refuse Truck	\$	145,000	General Fund
2019	Roads/Streets	Street Paving	Various Locations	\$	150,000	Road/Bridge Fund
2019	Roads/Streets	Drainage	Various Locations	\$	100,000	Road/Bridge Fund
2019				Ŧ	, - • •	
2019	Roads/Streets	Landscaping	A1A Beach Boulevard, replacement plants City wide, plaza beautification	\$	40,000	Road/Bridge Fund

# APPENDIX B GLOSSARY



#### **Glossary of Terms and Acronyms**

This glossary provides definitions of various specialized terms used in this budget document that may not be already familiar to all readers. Also provided are the meanings of specialized acronyms used.

**Account:** A classification of appropriations by expenditure account code.

**Accrual Basis:** The basis of accounting in which transactions are recognized when they occur, regardless of the timing of related cash flows.

Ad Valorem Tax: Tax based on the value of property.

Adopted Budget, Approved Budget: The revenue and expenditure plan for the fiscal year approved by the City Commission. See Proposed Budget.

**Appropriation:** Legal authorization granted to make expenditures and to incur obligations for specific purposes. An allocated time is set in which appropriations can be expended. The City Commission is the authoritative appropriating body for the City of St. Augustine Beach.

**Basis of Accounting:** Timing of recognition for financial reporting purposes in the City's financial statements.

**Basis of Budgeting:** Method used to determine when revenues and expenditures are recognized for budgetary purposes.

**Budget:** A formal estimate of revenues and expenditures for a defined period (one fiscal year for St. Augustine Beach).

**Capital Outlay:** Expenditures for land, buildings, equipment and improvements other than buildings of \$1,000 or more (capitalization threshold) and a useful life of at least one year. <u>These items are also referred to as fixed assets.</u>

City Commission: The elected policy setting body for the City.

**Debt Services:** The annual amount of money necessary to pay the interest and principal on outstanding debt.

**Department:** A major service-providing entity of city government.

Expenditure: An actual payment for goods or services received.

**Fiscal Year:** The twelve-month financial period used by the City beginning October 1 and ending September 30 of the following year. The City's fiscal year is numbered by the year in which it ends.

FY: Fiscal Year (October 1-September 30).

**Fund:** An independent fiscal and accounting entity with a self-balancing set of accounts recording cash and/or other financial resources, together with all related liabilities and residual equities or balances, and changes therein, that are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. See the appropriated Fund Types and Basis of Budgeting portion of the Introductory Section for a discussion of the types of funds in this budget.

**Fund Balance:** A fund's excess of assets over liabilities. In budgeting, this excess is sometimes used as a revenue source.

**General Fund:** The fund into which the general (non-earmarked) revenues of the City are deposited and from which money is appropriated to pay the general expenses of the City.

Interest: Compensation paid or to be paid for the use of borrowed funds.

**Intergovernmental Revenue:** Funds received from federal, state and other local government sources in the forms of grants, shared revenues, and payments in lieu of taxes.

**Line Item:** An expenditure classification according to the type of item purchased or service obtained, for example, regular salaries, professional services, repairs and maintenance.

Intrafund Transfers: Budgeted allocations of resources form one fund to another.

**LOGT:** Local Option Gas Tax

**Mill:** Ad valorem (property) tax valuation unit equal to \$1 of tax obligation for every \$1,000 of taxable valuation of real property.

**Millage:** The total tax obligation per \$1,000 of the taxable value of real property.

**Modified Accrual Basis:** The accrual basis of accounting modified to recognize revenues that are measurable and available to finance expenditures (measured when the liability is incurred) of the current period.

**Proposed Budget:** The budget for the upcoming fiscal year submitted to the City Commission for their consideration by the City Manager. See **Adopted, Approved Budget.** 

**Revenue:** Income of a government from sources, such as tax payments, fees from specific services, receipts from other governments, shared revenues, interest income and fines and forfeitures.

**Rollback Amount:** This is the tax rate computed in accordance with the "Trim Bill" regulations for an upcoming fiscal year that will yield a dollar amount equal to the amount of property tax levied in the prior year.

**Taxes**: Compulsory charges levied by a government for the purpose of financing services performed.